

Date: 26 July 2019

Subject: Greater Manchester Rail Prospectus

Report of: Andy Burnham , GM Mayor and Eamonn Boylan, Chief Executive Officer,  
GMCA &, TfGM

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## **PURPOSE OF REPORT**

To inform members of the plan to publish a GM Prospectus for Rail, including; proposed content, timescales and objectives.

## **RECOMMENDATIONS:**

The GMCA is recommended:

1. To endorse the development of the GM Prospectus for Rail.
2. To delegate authority to the Chief Executive Officer, GMCA and TfGM to approve the final draft of the prospectus.

## **CONTACT OFFICERS:**

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Risk Management – N/A

Legal Considerations – N/A

Financial Consequences – Revenue – N/A

Financial Consequences – Capital – see paragraph

**BACKGROUND PAPERS:** GMCA Williams Review Paper, 31 May 2019

<b>TRACKING/PROCESS</b>		
Does this report relate to a major strategic decision, as set out in the GMCA Constitution		No
<b>EXEMPTION FROM CALL IN</b>		
Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?		No
TfGMC	Overview & Scrutiny Committee	
N/A	N/A	

## 1. INTRODUCTION AND BACKGROUND

- 1.1 The Secretary of State for Transport has suggested it would be helpful for GM to succinctly articulate its vision, principles and priorities for rail-based modes, in order to strengthen Government's ability to work with our city-region.
- 1.2 The GM Mayor recognises the need for a document which clarifies our 'ask' of Government, and:
- sets out the level of ambition in GM,
  - supports and aligns with the 2040 Strategy,
  - acknowledges the challenges of the rail network in GM; and
  - remains realistic about the options available for progress within current railway industry structures.
- 1.1 The GM Mayor has recently highlighted the opportunity presented by the Williams Review for major reform of how rail services are delivered and the future requirement for GM, as part of an integrated GM transport system.

## 2 OBJECTIVES, TIMEFRAME AND AUDIENCE

- 2.1 The purpose of a GM Prospectus for Rail is: *'To clearly communicate GM's vision, objectives and delivery priorities for rail-based modes in GM for the period to 2040 and beyond, in support of local, regional and national sustainable and inclusive economic growth ambitions'*.
- 2.2 Rail-based modes have a vital role to play in achieving world class connections which support long-term, sustainable economic growth and provide access to opportunity for all. GM needs a rail system fit for the 21st century which is efficient, resilient, inclusive, safe and secure, clean and green; which has more capacity, is passenger focused and reliable and which enables the delivery of the wider benefits articulated in the Greater Manchester Local Industrial Strategy, the Greater Manchester Spatial Framework and the Greater Manchester Transport Strategy 2040.
- 2.3 With regards to timeframe, the document will set out a long term vision with a clear, shorter-term delivery plan. These align with our 2040 Delivery Plan timeframes:
- Short term priorities (2020-2025)
  - Medium term priorities (2025-2035)
  - Long term priorities (post 2035)
- 2.4 The GM Prospectus for Rail covers all rail based modes, reflecting the city-region's aspiration towards tram-train over time, and enabling us to demonstrate our strong track record in Metrolink delivery, operation and growth.
- 2.5 The Prospectus will comprise two documents; the main GM Prospectus for Rail and a two-page summary for decision makers and key stakeholders.

- 2.6 We anticipate the audience to be a range of key stakeholders including; Government (DfT and HMT in particular); local politicians, senior TfGM/GMCA and District officers; senior rail industry and other transport decision-makers including TfN.

### **3 BENEFITS OF A GM PROSPECTUS FOR RAIL**

3.1 The GM prospectus is expected to bring the following benefits:

- Offer clarity to Government and industry partners on what GM's priorities are for rail-based modes and what outcomes we believe they will deliver.
- Communicate GM's work, both published (5 Year 2040 Delivery Plan 2020-2025; HS2 and NPR Growth Strategy), and emerging (particularly our Rapid Transit Strategy, recent rail studies and City Centre Transport Strategy) to a wider external audience. The prospectus will emphasise the importance not only of delivering the wider inter-city connectivity provided by HS2 and NPR, that is so important in driving and supporting the Northern economic powerhouse - , but also intra-city journeys. These enable the people of Greater Manchester to get to work, study and play, and are an essential component of the 'Our Network' vision.
- Enable GM to codify industry's short term interventions (0-5 year) around the Central Manchester Capacity Study, Continuous Modular Strategic Planning (CMSP) and TransPennine Route Upgrade (TRU) to ensure a clear plan to deliver on performance, reliability and capacity improvements.
- Provide a mechanism for communicating GM's response to the Williams review, and to the 2019 spending review.

### **4 PROPOSED CONTENT OF GM PROSPECTUS FOR RAIL**

**1. The Role of Rail in GM** – To include current challenges; current role and performance of rail based modes in GM (by journey type, covering passenger and freight issues) and our future vision for the role of the Metrolink and suburban rail networks set in the context of achieving GM, northern and UK priorities.

**2. Principles (or Network Ambitions/Objectives) for Success** - Based on the draft Rapid Transit Strategy principles:

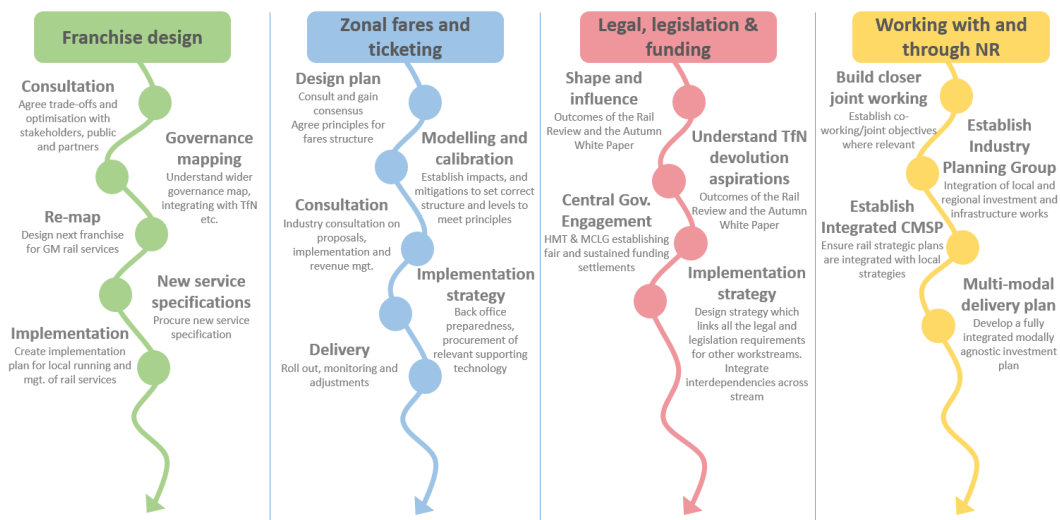
- Make best use of existing rail infrastructure;
- Capacity and connectivity improvements to the rail-based network;
- A rail-based network that is responsive to local priorities and accountable to local people;
- Support integration between rail-based transport and other modes.

**3. GM's Critical Rail-based Markets** - Travel into and across the Regional Centre; Inter-urban Connectivity and Manchester Airport. Draw on 2040 'right mix' vision analysis.

**4. GM's Key Priorities for National Rail services in and around GM** – short- medium- and long-term priorities for inter-city connectivity; Intra-city connectivity; freight and linking up airports and ports.

**5. GM Network** - Our response to the **Williams Review** trailed the production of the prospectus (Page 6, para 1.5). We have consolidated these points into four proposed work-streams (pathways) for improving National Rail services in and around GM, which will form the content of this section, namely:

- Service design
- Fares and ticketing
- Legal, legislation and funding
- Working with and through industry



**6. Prospectus in relation to the draft Delivery Plan of the GM Transport Strategy 2040** - The immediate rail interventions planned for the next five years (2020-2025) in the Delivery Plan will remain; subject to the outcome of the recent public consultation. We will add the early milestones for the prospectus in the Delivery Plan as they emerge. At this stage, they are unlikely to be physical interventions, but could (for example) include public consultations on fares or service patterns.

**7. Next Steps - What do we want from Government, National Rail, TfN and franchise operators, and what will GM provide in return?** This section will outline a programme of work – this will (when approved) give specific activities within the programme – e.g. converting to zonal fares for relevant franchises – analysis and options.

### 3. OUTLINE WORK PROGRAMME

- The prospectus will be ready for the main party conferences mid-September. The final draft of the prospectus will be available on the 30<sup>th</sup> August

Milestones	May	June	July	August	September
GMCA approval of Williams Review submission	31 May 19 📄				
Mayor's Integrated Transport Speech		24 Jun 19 🗣️			
Fixed Track Steering Group		26 Jun 19			
Mayor's Transport Portfolio			09 Jul 19		
GMCA Meeting - Delegated Authority for Sept release			26 Jul 19		
Fixed Track Steering Group				07 Aug 19	
First draft of GM Rail Prospectus: Main Document & 2-Pager				01 Aug 19 ⬡	
Rail Board				07 Aug 19	
Mayor's Transport Portfolio				TBC	
Final GM Rail Prospectus				30 Aug 19 📄	
Mayor's Transport Portfolio					10 Sep 19
WLT Meeting					11 Sep 19
Final GM Rail Prospectus - Public Release					16 Sep 19 ⬡
GMCA Meeting - Rail Prospectus for Information					27 Sep 19
Start of Liberal Democrat Party Conference					14 Sep 19
Start of Labour Party Conference					22 Sep 19
Start of Conservative Party Conference					29 Sep 19
<b>Stakeholder Engagement</b>					
DfT		→			
Network Rail		→			
TFN		→			
<b>Design Team Involvement</b>			→		

**Bob Morris**  
**Chief Operating Officer**